Engagement in Fragile and Conflict-Affected States

Meeting of the Board of the Directors
Brussels, Belgium, 21-22 May 2013
For Decision

- Approval of Operational Framework for Engagement in Fragile and Conflict-Affected States

(Ref: BOD / 2013 / 05 DOC 08)
Number of GPE members categorized as fragile

- 2003: 1
- 2004: 1
- 2005: 2
- 2006: 2
- 2007: 6
- 2008: 8
- 2009: 9
- 2010: 11
- 2011: 13
- 2012: 19
- 2013: 22
Why a framework is needed

• Local education groups lack guidance on how to adapt GPE-support to fragile contexts and changing situations

• The Financial Advisory Committee has had extensive discussions on modality choices in fragile and conflict-affected States

• The Country Support Team needs agreed Operational Guidelines to help guide country-level decisions
The process that led to the proposed framework:

- **Secretariat**: Develops first proposal for guidelines.
- **Reference Group**: Board approves **accelerated support** and creates reference group to further develop the remaining elements.
- **Strategic Plan WG**: Strategic Plan Working Group ("SPWG") includes framework as part of the proposed implementation plan.
- **Framework**

Timeline:
- **Board meeting Paris, November 2012**
- **SPWG meeting London, February 2013**
- **Board meeting Brussels, May 2013**
1. Defines situations when adapted modalities and processes are needed;
2. Provides basic principles for working in Fragile and Conflict-Affected States;
3. Offers options, justifications and special considerations for the selection of modalities;
4. Sets out step-by-step process for program revisions in situations where a context changes from stable to fragile.
1 – Situations that give rise to the application of the Operational Framework

Coup d’Etat unconstitutional changes
Violence Armed Conflict

Human rights violations
Large-scale emergencies

Corruption and causes for suspension of aid
Low administrative capacity

... drawing on relevant international and national sources

Secretariat and LEG monitor situations ...

... that lead to the application of the Framework
2 – Framework principles for working in FCAS

**Principles**

**GPE Charter**
- Country Ownership
- Support linked to performance
- Results, Value for money
- Lower transaction costs

**OECD Principles**
- do no harm
- State building
- non-discrimination
- act fast
- stay long
- context based
- alignment
- coordination
- prevention

**Tools**

- Context analysis
- Transitional education plans
- Adapted modalities
- Phased approach
- INEE minimum standards
3 – Options for the selection of modalities for program implementation

**Supervising entity**
- Funding to government through grant agreement

**Managing entity**
- Direct management of grant by a partner

**Dual modality**
- Mixes the two modalities
4 - process for how to consider and carry out program revisions in FCAS

Suspension of activities by SE or ME → Notification within 24 hours → Assessment by DPG/LEG → Status quo if Justified

Revision without modality change → Possibility of Accelerated Funding
Revision with modality change
Next Steps

• Framework published on the GPE Website

• Secretariat to disseminate widely to GPE Partners

• Standards of Practice of the Country Support Team conform to the Framework
Decision Requested

• RECOMMENDED DECISION

BOD/2013/05-XX — Operational Framework for Effective Support in Fragile and Conflict-Affected States: The Board of Directors approves the Operational Framework for Effective Support in Fragile and Conflict-Affected States set out in Annex 1 of BOD/2013/05 DOC 8
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