CONSENT AGENDA
For Decision

Please note: Board papers are deliberative in nature and, in accordance with the GPE Transparency Policy, are not public documents until the Board has considered them at the Board meeting.

1. STRATEGIC PURPOSE

1.1 The purpose of this paper is to present to the Board with a consent agenda for approval. Please refer to the background section for a clarification of the meaning and purpose of a ‘consent agenda.’

2. DECISIONS ON CONSENT AGENDA


BOD/2016/12-XX—October 18, 2016 Board Meeting Report: The Board of Directors approves the Report of the Meeting of the Board of Directors via audioconference on October 18, 2016 (BOD/2016/12 DOC 02 Annex 2).

3. BACKGROUND

3.1 A consent agenda is a meeting practice whereby all routine and non-controversial decision items that do not require deliberation and which are generally deemed to have consensus are packaged as one agenda item without discussion. All the decisions packaged in the consent agenda are passed with a single vote. This allows the Board more time to focus on strategic matters that do require deliberation.

3.2 Should any one Board member feel that a specific item on the consent agenda warrants discussion before decision, they can indicate so prior to the meeting or at the moment when the Consent Agenda is being presented by the Chair for consideration. That specific item is then removed from the Consent Agenda for discussion and decision at a later stage in the meeting.

3.3 At this meeting, the following items are part of the consent agenda:
• **June 14-15, 2016 Board Meeting Report (Annex 1).** This summary of the previous face-to-face Board meeting was sent to the Board in August and no comments were received.

• **October 18, 2016 Board Meeting Report (Annex 2).**

4. **PLEASE CONTACT:** Padraig Power ([ppower@globalpartnership.org](mailto:ppower@globalpartnership.org)) for further information.

5. **ANNEXES**

Annex 1: June 14-15, 2016 Board Meeting Report (p. 3)

Annex 2: October 18, 2016 Board Meeting Report (p. 39)
INTRODUCTION

The agenda for the Board meeting can be found on the Global Partnership for Education’s (GPE) website. A list of participants can be found in Annex 1.

This report presents a summary of the issues discussed and the decisions made.

TUESDAY, JUNE 14, 2016

The Board chair, Julia Gillard, called the meeting to order at 8:40am.

1. WELCOME, AGENDA SETTING AND APPROVAL OF CONSENT AGENDA

1.1 The Board chair welcomed meeting participants and thanked the government of Norway for hosting the meeting, and all its work to advance education. She announced that Ms. Tone Skogen, State Secretary in the Norwegian Ministry of Foreign Affairs, would offer some opening remarks later that morning. The Board chair thanked Secretariat staff for their hard work in preparing the meeting.

Meeting Objectives and Outcomes

1.2 The Board chair noted the agenda had been revised to remove several items from the consent agenda at the request of Board members. These included the allocation of education sector program implementation grants (ESPIGs) in round 1 of 2016; the proposed revision to the Burundi ESPIG, the minimum standards for local education groups (LEGs), and the conflict-resolution procedures. These items were included on the agenda for discussion and decision on the last day of the meeting.

Approval of Consent Agenda (BOD/2015/12 DOC 02)

1.3 The Board chair reviewed the items on the consent agenda and asked for any final objections. Hearing none, she deemed the consent agenda approved.

1.4 The following decisions were approved:

BOD/2016/06-01—December 9-10, 2015 Board Meeting Report: The Board of Directors approves the Report of the Meeting of the Board of Directors in Dakar, Senegal on December 9-10, 2015 (BOD/2016/06 DOC 03).

BOD/2016/06-02—March 9, 2016 Board Meeting Report: The Board of Directors approves the Report of the Meeting of the Board of Directors via audioconference on March 9, 2016 (BOD/2016/06 DOC 04).

BOD/2016/06-03—Trustee Budget: The Board of Directors approves the estimated administrative expenses of US$399,000 for trustee services for the period of July 1, 2016, to June 30, 2017.
BOD/2016/06-04—Financial Procedures Agreement: The Board of Directors:

1. Approves the proposed modifications to the standard Financial Procedures Agreement (FPA) as set out in Attachment 1 to BOD/2016/06 DOC 10 and requests that the trustee and all grant agents finalize the updated FPAs as expeditiously as possible.

2. Requests contributors to the GPE Fund that may wish to conduct a review or verification of activities financed with GPE funds to make best available efforts to plan, coordinate and conduct such reviews or verifications in a way that limits the burden on grant agents.

3. Delegates authority to the Governance, Ethics, Risk, and Finance Committee to approve all changes to the standard Financial Procedures Agreement that impact contributors’ rights, provided that:
   a) The Board receives two weeks advance notice of the proposed modification.
   b) No requests have been received prior to the GERF meeting from any Board or alternate Board members requesting that the issue be considered formally by the Board.
   c) The trustee has been consulted and is in agreement with the change.

4. Delegates authority to the Secretariat to approve all other changes to the FPA, provided the trustee has been consulted and is in agreement with any changes.

1.5 The Board chair requested to insert in the Board meeting summary the statement by the Board representative from UNICEF on the revised FPA made the previous day during the Board retreat. The statement included that UNICEF did not object to the proposed revision and welcomed the continued commitment and financial contribution to GPE, recognizing the revised FPA had facilitated the receipt of funds from the European Commission (EC) by GPE. However, she expressed concerns about donor access rights in respect of the broader implication for multi-donor trust funds. UNICEF would monitor implementation of the new clause in the FPA and bring any undue burden on grant agents and countries to the attention of the EC and the Secretariat.

2. REPORT FROM THE CHIEF EXECUTIVE OFFICER (BOD/2016/06 DOC 11)

2.1 The CEO, Alice Albright, introduced her presentation and noted that GPE has concluded a period of more than 18 months of strategy work and the focus is now on implementation. The presentation focused on GPE’s current position and looked ahead to define priorities.

2.2 The CEO highlighted that GPE has become a strong and thriving partnership which has evolved in size, reach and depth, while steadily making progress on core work. GPE is shifting gear from design to implementation of the reform agenda and the key challenge will be to manage growth and secure resources to match the level of ambition in GPE 2020.

Update on Key Areas: Fragile and Conflict-Affected States and Gender Equality

2.3 The CEO emphasized the importance of addressing the needs of children impacted by conflict and fragility in line with for GPE’s goals of equity and inclusion. In addition, GPE has become a significant funder of education in countries affected by fragility and conflict: 28 GPE developing country partners are considered fragile or conflict-affected. These countries account for an increasing proportion of GPE expenditure.

2.4 GPE’s operational framework for effective support in fragile and conflict-affected states provides a starting point for coordination and allows for repurposing of grants, for example in South Sudan, Yemen, Burundi and Sierra Leone. In addition, GPE has the ability to accelerate financing for countries with announced GPE allocations; Central African Republic, Chad, Somalia and Yemen are examples of countries where accelerated funding was applicable. The CEO also highlighted the role that GPE plays in bridging the humanitarian and development divide. The Secretariat would later
present on the business case and propose an approach to engaging with Education Cannot Wait (ECW) that draws on the strengths of existing GPE support for education in crises and emergencies.

2.5 Gender equality will be at the heart of GPE's work given the multiple barriers to girl's education. GPE 2020 addresses gender equality through three main areas of our work. Firstly, through gender-sensitive sector analysis, planning, implementation and monitoring. Secondly, the results framework disaggregates all data by gender, and lastly, the Knowledge and Good Practice Exchange Strategy and the Gender Equality Policy, Strategy and Action Plan that both target gender equality in education.

**Strengthening GPE to Deliver**

2.6 Over the last two years, GPE has pursued a comprehensive reform agenda and is now shifting to focus on implementation. Reforms have focused on the operational model, risk management and governance and there has been progress across all three areas with corporate and grant-level risk frameworks being developed. In addition, seven countries have accessed support through the funding model launched in 2015 and 35 countries are in the pipeline in 2016 and 2017. She highlighted three key lessons learned so far from implementing the funding model: (1) engage early, (2) flexibility, and (3) the importance of sufficient domestic financing. Lastly, the monitoring and evaluation framework which includes the results framework forms GPE's first partnership-wide results framework and gives GPE the tools to track, monitor and report progress.

**Misuse of Funds**

2.7 The deputy manager for the Country Support Team (CST) gave an update on current cases on misuse of funds. These include Benin, Liberia, Madagascar and an ongoing investigation in a country (Country Case A) that cannot yet be named due to the need to protect the confidentiality and integrity of the ongoing investigation. The Secretariat reported that the government of Benin has repaid the funds, Liberia is awaiting formal ruling on eligibility, and Madagascar has made a formal commitment to repay. The Secretariat will continue to monitor these cases on a regular basis and follow-up with grant agents if reasonable progress is not being made to resolve the case. An update will be provided to the GERF and Board at each face-to-face meeting.

2.8 Final investigation reports for these cases produced by grant agents will be examined for lessons learned, and recommendations will be made accordingly to modify policies, or approach to quality assurance and monitoring, or to the operational risk framework.

2.9 The presentation also outlined the framework for protection and good stewardship of GPE funds. The first level is based on the strong fiduciary procedures of grant agents. The second level involves legal agreements in place between grant agents and member governments and other implementers. The third level is the specific measures being taken by the Secretariat. The Secretariat also highlighted the operational risk framework which will allow a significantly more detailed dive into risk identification, assessment, and mitigation, including risks around the stewardship of GPE resources. In particular, the operational risk framework will specifically examine the risk of fraud and misuse on individual GPE grants and will seek to identify the risk factors that drive a particular risk, for example grant agent capacity in the country context.

**Discussion:**

2.10 Board members raised the question of GPE outgrowing its governance and referenced capacity issues and organizational reform in light of the Evans Report in 2016. Several other Board members highlighted the need to reflect fragility and gender in core indicators and welcomed the work on gender equality, others mentioned the need to focus on donors and replenishment, tracking domestic financing and impact of GPE grants.
2.11 The CEO highlighted the M&E strategy will help the partnership to better understand GPE’s impact and noted that the planned country case studies will also look at performance. The Secretariat noted that the Results Framework methodology for tracking domestic financing is included in the Board paper.

2.12 Regarding misuse of funds, a number of Board members inquired about the length of time to resolve issues. For example, the Madagascar case took three years to resolve. It was also noted that if Country A is among the three country grants being presented for approval, the Board would not approve the grant application and it would be important for the Secretariat to notify the Board as soon as the misuse is confirmed. The CEO responded that Country Case A is not among the countries applying for a grant. She concurred timely reporting of misuse cases was important, and that the policy required informing the Board via email when alleged misuse was confirmed and a special Board audioconference would be arranged if needed. A discussion followed on how partners collaborated on audit procedures and how UNICEF looked at other funds flowing through the program to strengthen oversight, and there was an elaboration of the World Bank’s investigation unit (INT). The Secretariat added risk of misuse of funds is factored into the operational risk framework and would have meetings with all grant agents to discuss key issues including ongoing cases of misuse.

3. **REPORTS FROM THE GOVERNANCE, ETHICS, RISK AND FINANCE COMMITTEE**

3.1 The chair of the Governance, Ethics, Risk and Finance committee (GERF) and the Secretariat presented the recommendations from the GERF on the financial forecast and risk management, and GERF items not for decision.

*Financial Forecast and Approval of Maximum Country Allocations (BOD/2016/06/DOC 12)*

3.2 Minister Manigat, GERF Chair introduced the financial forecast which the chief finance and operations officer presented as set out in DOC 12. The forecast provided for sufficient funds for ESPIGs in Round 1 of 2016 and maximum country allocations announced previously, but not enough to announce new indicative allocations. While no further reductions were anticipated, he noted that a further strengthening of the US dollar and the impact of the ongoing refugee crisis in Europe could lead to a further reduction in available resources and trigger additional prioritization measures and even delay the approval of grant allocations in 2017. The outcome of the UK referendum on whether to remain in the European Union could also affect available resources given its potential to weaken the value of sterling.

3.3 The Secretariat added that the revision to the FPA approved by the Board had positively impacted the forecast as it enabled the EC to pay its pledged contribution in a timely manner. Appreciation was also extended to Australia for front-loading their contribution, and to Norway, and Sweden for moving to pay their contributions mid-year, rather than year-end.

3.4 To address the concentration of risk in the donor base, the CEO called for greater diversification of donors and new types of financing and funding mechanisms in order to be able to increase the level of resources to meet the demands on GPE from its 65 developing country partners.

**Discussion:**

3.5 Comments from Board members included that not only donors should be called to fulfill their pledges, but also developing country partners (DCPs) and other partners.

3.6 There being no further comments or questions, the Board chair concluded there was consensus on the decision with the amendment.
**Decision:**

3.7 The Board approved the following decision:

**BOD/2016/06-05—Financing Options:** The Board of Directors:

1. Notes that while additional prioritization measures are not currently anticipated, there is no scope to provide additional indicative allocations at this stage.

2. Calls on all partners to intensify their efforts to secure additional financing through the GPE Fund and on donors, developing country partners and other partners to fulfill their pledges in a timely manner.

3. Noting the risk to GPE’s liquidity, calls on those donors that are in a position to do so to advance the timing of their contributions to the GPE Fund.

4. Requests that the GERF conduct a review of the forecast of available resources at its next face-to-face meeting in 2016, and, if possible, that it make recommendations for Board decision on potential positive adjustments to the maximum country allocations for eligible countries affected by the prioritization measures, and on the resources available for the general provision.

**Risk Management Report (BOD/2016/06 DOC 13)**

3.8 The GERF chair presented the risk management report, set out in DOC 13. He called for the need to build trust within the partnership through robust risk management tools at the global level, combined with better governance and financial management tools at the country level.

3.9 The GERF chair highlighted that the revised matrix includes inherent, residual and target risks and was fully aligned with the strategic plan, the operational model, and the Secretariat work plan. He noted that additional mitigation measures were needed to sufficiently address all the risks and that implementation of the mitigation measures would need to be funded at a sufficient level.

3.10 The Chief Finance and Operations Officer presented the GPE Operational Risk Framework (ORF) set out in BOD/2016/06 DOC 13 Annex 3. Whereas the corporate risk framework considers the overall portfolio, the ORF considers each country and sector grant separately with the purpose of having a differentiated risk-based approach for quality assurance and monitoring of grants. The ORF would be used primarily by the Secretariat to determine where to deploy its resources and identify areas to strengthen or where processes are too heavy. Based on the particular risk assessment, the Secretariat would determine the level of risk management. The Secretariat emphasized the importance of a consistent approach in assessing and managing risk. Risk Management Plans for critical and high risk grants would be approved and monitored by the Secretariat Leadership Team, and lower medium-risk grants by the CST Manager. While overall risk scores would be made public, the detailed assessments themselves would not, to ensure the assessment of risk was robust and not hindered by concerns of offending partners through publicizing sensitive information. The information however would of course be made available to reviewers should there be an external examination of the application of the ORF.

3.11 The Secretariat had consulted with the CGPC and GERF on the ORF and both committees strongly supported the approach. The Committees agreed that the overall risk rating by country, sector and grant be made publicly available to inform the LEGs, and to include the ratings in the Secretariat’s quality assurance review of ESPIG applications. The Committees further agreed that duplication of existing risk management mechanisms of grant agents in managing risk should be avoided, while the Secretariat would review grant agent mechanisms to ensure they were satisfactory.

3.12 The CEO added that the Secretariat would be careful not to create additional burden for countries, and that it would assess the functionality of the ORF to ensure it is fit for purpose.


**Discussion:**

3.13 Comments from Board members included an appreciation for the significant progress made in addressing the critical areas of risk, and strong support for the ORF and continued work on mitigation measures and additional actions to reduce the risks, particularly with a view to the upcoming replenishment.

3.14 Two Board members expressed discomfort with the identified risk levels at country level and GPE tolerance of these levels. It was suggested the Board spend significant time on risk appetite and target risk levels at its next face-to-face meeting. It would be important to provide a rationale for each risk and its target, along with the related mitigation measures and transaction cost to lower the risks. Additional suggestions included integrating the ORF in the quality assurance framework with respect to grant applications and grant management, including tracking of domestic financing; in the event of a major risk level, the Board might consider not approving an allocation until the risk level has improved sufficiently and the decision language might reflect this process.

3.15 On the risk ratings, the Board member representing the World Bank noted a discrepancy between WB and GPE risk ratings. While acknowledging GPE operated in fragile contexts, the WB had rated its education portfolio, including approximately two-thirds of GPE grants, as moderately high risk while GPE rated its portfolio as high risk.

3.16 In implementing the ORF, Board members emphasized building on existing mechanisms and avoiding duplication of risk management systems of grant agents, while ensuring they meet GPE standards. An increase in transaction costs at the global and country level should also be avoided. To this end, clear CST operational guidelines for following up on risk assessments is needed, including roles and responsibilities, with carefully sequenced activities. This would also mitigate the risk of undermining capacity in difficult places.

3.17 The Secretariat responded its risk ratings had been reviewed by the committees but acknowledged there was a communication challenge to explain the ratings. In terms of increased transaction cost, the Secretariat noted this is the result of not accepting certain levels of risk. It noted that many risks had been categorized as yellow instead of green because the impact if the risk occurred would be severe. For example, the impact of major cases of fraud. GPE would need to focus on lowering the probability of fraud happening. However, even with additional spending on mitigation actions, fraud may still happen and the context would need to be considered. Mitigation actions would need to be tested in a way that does not impose transaction costs and sufficient time allowed to see how they evolve. With regard to additional ideas for mitigation actions, the Secretariat could develop these but they could increase risks for others. A Board member noted the importance of seeking to take actions that would reduce the impact if a risk was to occur and not only the probability of it occurring.

3.18 With regard to grant agent capacity, a Board member noted that the robustness of grant agent presence at country level varies and asked how the Secretariat cooperated with country-level grant agent staff and relied on their knowledge and information. The Secretariat acknowledged grant agent capacity varies and the ORF would provide a better understanding of that.

3.19 Other suggestions included to involve the LEGs in managing sector-level risk, addressing any mal-functioning of individual LEGs and mitigating LEG-related risks, and to leverage knowledge and lessons learned at country level. The Secretariat concurred the LEGs are important in mitigating sector-level risks and country leads would be assessing and mitigating risks in collaboration with LEGs.
3.20 One Board member recommended that, given the correlation between educational resilience and social cohesion, the Board discuss supporting governments in strengthening education systems through conflict and risk analysis and conflict-sensitive and gender-sensitive programs.

3.21 With regard to the risk of insufficient domestic financing, a Board member suggested requiring countries allocate 4-6 percent of GDP to education, in addition to allocating 20% of the national budget.

3.22 The Board chair requested the Secretariat to work with interested Board members to develop revised language reflecting some of the key issues raised.

**Decision:**

3.23 The Board approved the following decision:

*BOD/2016/06-10—Risk Management Report and Operational Risk Framework:* The Board of Directors:

1. Notes that the revised risk matrix is fully aligned with the strategic plan and includes actions to strengthen the operational model.
2. Notes the changes to the risk matrix, including revisions to the overall score of some risks, as well as inclusion of both inherent risk and a target risk, update on current mitigations actions, and addition of mitigation actions, as presented in BOD/2016/06 DOC 13 Annex 2.
3. Requests the Secretariat to review the proposed risk matrix to strengthen it, including reviewing the appropriateness of risk owners, risk levels, and mitigating actions to lower the target risk levels that remain too high in many cases.
4. Endorses the proposed operational risk framework, as presented in BOD/2016/06 DOC 13 Annex 3, and requests the Secretariat finalize the sector and grant assessment templates, including the completion of risk factors, and complete the risk identification, assessment, and development of risk management plans for each critical and high-risk country in time for consideration by the Governance, Ethics, Risk and Finance Committee (GERF) and the Country Grants and Performance Committee (CGPC) at their next meetings in 2016 and update the Risk Management Policy to include the incorporation of the operational risk framework.
5. Requests the Secretariat to update the CGPC and the GERF on the implementation of the ORF and the risk matrix for report to the Board at its next face-to-face meeting in 2016 for a full discussion and decisions on risk appetite and target risk levels.
6. Taking into account lessons learned from the first year of implementation of the ORF, the Secretariat will recommend to the relevant committee(s) any further revisions to the framework and associated policies for the Board’s consideration in June 2017.

**GERF Items not for Decision (BOD/2016/06/ DOC 14)**

3.24 With regard to constraints/opportunities for GPE to act without grant agents or direct access, the Secretariat noted that the GERF had determined to continue the conversation but not to present a recommendation at this time, and that it would not be possible without the establishment of a legal entity for GPE. The issue of legal entity may be relevant in discussions on strategic financing and ECW, and therefore the GERF recommended the issue be considered as part of the work of the external firm that would be contracted to support this work.

3.25 With regard to GPE grant agents meeting minimum standards, the GERF found that while grant agents had the necessary policies and procedures that met the standards, these may not always be applied consistently. The Secretariat clarified that the ORF would take this into account when assessing risks for individual grants.
4. **REMARKS FROM TONE SKOGEN, STATE SECRETARY AT NORWAY MINISTRY OF FOREIGN AFFAIRS**

4.1 The Board chair welcomed Tone Skogan, state secretary at the Norwegian Ministry of Foreign Affairs. The Board chair thanked Norway for hosting the Board meeting, noting its strong support for GPE and impressive leadership in education and work in driving the International Commission on Financing Global Education Opportunity (Education Commission).

4.2 Ms. Skogen noted education is Norway’s first priority in international development, having doubled its support to education and GPE in four years. She thanked the Board and Secretariat for addressing concerns identified in Norway’s independent evaluation of GPE in 2015 by strengthening the operational model and creating a results framework. She welcomed in particular efforts in supporting capacity building and national systems, and the gender equality policy and action plan. Ms. Skogen expressed her hope that the report from the Education Commission later in the year would positively impact the GPE replenishment and alleviate the stagnation of international support to education.

5. **REPORT FROM THE STRATEGIC FINANCING WORKING GROUP (BOD/2016/08 DOC 15)**

5.1 The Secretariat took note of the productive discussion during the previous day’s Board retreat regarding strategic financing. In particular, the Secretariat observed the Board’s directive to the Strategic Financing Working Group (SFWG) as follows:

- Mandated the SFWG with delivering an ambitious, comprehensive Financing and Funding Framework (FFF).
- Encouraged SFWG to move forward with this important and timely work.
- Cautioned on the need for simplicity and ease of implementation.
- Suggested the SFWG look more at leveraging domestic financing.

5.2 The purpose of the presentation was to request the Board’s approval regarding the timing of the next replenishment, revised reporting lines of the SFWG and approval of the SFWG work plan moving forward.

5.3 The Secretariat noted an appetite expressed by the Board for a greater level of ambition for the next replenishment. They also identified lessons learned under the current replenishment period, including a lack of alignment with the GPE strategic planning cycle. The SFWG, GERF and SPC recommended the next replenishment cover the period from 2018-2020, to align with GPE 2020. The timing of the next replenishment event, wherein the partnership would solicit financial and policy pledges from partners, was recommended to occur at the end of 2017 or by no later than quarter 1 of 2018. The reasons for the recommendation included: the necessity of ensuring robust targets, results report and pledge review; establishment and operationalization of the FFF; lead time needed to plan and execute a replenishment campaign; process for developing a robust business case for investing in GPE; and the need to wait on final ECW hosting decisions.

5.4 The Secretariat noted the extensive challenges of the SFWG reporting through the GERF and SPC committees, highlighting in particular the constraints of tight deadlines for producing separate reports to each committee on progress. The Secretariat requested the Board to approve the SFWG report directly to the Board, while keeping the GERF and SPC informed of progress.

Discussion:
5.5 Board members noted the need for the new FFF to be assessed as a package to ensure an appropriate mix of mechanisms. Decisions on individual mechanisms should not be considered in isolation, with preference for a limited set of mechanisms and an accompanying cost-benefit analysis to further explain the rationale for the framework.

5.6 One board member reiterated that although progress had been made regarding mobilization of domestic resources for education, the partnership will need to ensure this potential is further leveraged for the next replenishment, and that credible pledges are made and monitored. Another DCP board member noted that GPE support could also be used as leverage for domestic resource mobilization. A request for clear reporting framework around all types of pledges was also made.

*Decision:*

5.7 The Board approved the following decision:

**BOD/2016/06-06—Preparing for the Next Replenishment:** The Board of Directors:

1. Extends its appreciation to the Strategic Financing Working Group (SFWWG) for its work to date and notes the indicative forward work plan.
2. Endorses the proposed approach to the design of an ambitious *Financing and Funding Framework* that includes a broader mix of funding mechanisms to help enable a more differentiated approach to GPE funding in order to achieve the goals and ambitions of GPE 2020, while also providing opportunities to mobilize additional financing from a wider range of sources.
3. Notes that the majority of GPE funding will continue to be directed to Education Sector Program Implementation Grants.
5. Agrees to the GERF recommendation of a replenishment campaign that concludes in Q4 2017 or Q1 2018.
6. In order to maximize the available time to complete its work, requests the SFWG report directly to the Board in November 2016.

**6. REPORTS FROM THE STRATEGY AND POLICY COMMITTEE**

6.1 The chair of the Strategy and Policy Committee (SPC) and the chief technical officer (CTO) presented the recommendations of the SPC on the GPE Knowledge and Good Practice Exchange (KGPE) Strategy and the Gender Equality Policy and Strategy and Action Plan.

*Options and Costs for a Proposal to Strengthen Country Capacity in KGPE (BOD/2016/06/DOC 16)*

6.2 The Board chair introduced the presentation by reflecting on the October 2015 Board retreat where the Board asked the SPC to work with the Secretariat on a strategy for KGPE to drive knowledge exchange in the partnership. The Board chair introduced a proposal to do this pre and post replenishment. In order for the work to move forward, she asked that the Board consider accepting targeted financing for two identified areas of work. There would be safeguards for this initial targeted funding, and an indicative level of ambition for this work beyond replenishment.

6.3 The CTO gave an overview of GPE’s significant investment in knowledge exchange to date, including the Global and Regional Activities (GRA) program, the Sector Monitoring Initiative and DCP pre-Board meetings. The challenge with the GRA program was that it was separate from the core business model. The approach in this proposal is to use KGPE to strengthen sector planning, mutual accountability, sector dialogue, and better leverage GPE financing. A mapping of KGPE by
other development organizations found that all make significant investments in knowledge exchange. There is a well-recognized gap between global evidence and capacity for using that evidence in national policy and planning. Furthermore, a recent benchmarking exercise conducted for the Oslo Summit last July showed low levels of ODA investment in knowledge exchange and research in education at three percent compared to over 20 percent in health.

6.4 The CTO outlined the three key domains of KGPE: i) strengthening sector planning, data and monitoring to support stronger systems, ii) improving learning outcomes through quality teaching and learning, and iii) improving equity, gender equality and inclusion. This will be a staged approach with the first stage involving continuing current GRA activities, mapping critical areas of demand, piloting a small number of initiatives and developing a plan for larger scale investments. She noted that foundations expressed a deep desire to contribute.

6.5 In terms of process and safeguards, the Board adopted safeguards in December 2015 and mandated the Secretariat to identify targeted financing for KGPE. The CTO mentioned the proposed additional safeguards. She also conveyed the SPC recommendation that the SFWG consider the indicative amounts for KGPE financing as part of replenishment fundraising, reflecting a broader level of ambition. Finally, the CTO shared the two proposed KGPE pilot initiatives: Assessment for Learning (A4L) and Better Early Learning and Development at Scale (BELDS).

**Discussion:**

6.6 Several Board members welcomed the paper and noted the important role that GPE could play as a broker of good practice and entry point for other constituencies to contribute to GPE. A number of Board members raised questions about the relevance of the initiatives to DCPs. Other Board members expressed support for funding global public goods in education through the KGPE initiatives.

6.7 Several Board members mentioned that the decision on scaling of funds seems premature and decision point 2 would benefit from the input of the SFWG. Regarding the five percent benchmark, some questioned the rationale for the five percent contributions from traditional bilateral donors and suggested this should be indicative but needs to be understood within the SFWG and overall budget. Other Board members raised concerns with the process for selecting other projects moving forward as well as GPE’s niche and how this fits with the work of academia and think tanks etc.

6.8 The Secretariat clarified that there is clear appetite to keep KGPE activities going through 2016 based on the independent evaluation and strategic plan, and that it may make sense to agree to a five percent indicative placeholder amount for the SFWG to consider, with further exploration of appetite from private foundations to fund this work.

6.9 The Board chair asked the Secretariat to revise the decision language based on the discussion.

6.10 Later in the meeting, the Board chair presented the revised decision language. Responding to a question on the timing for the preliminary safeguards for targeted funding, the Secretariat clarified that this would be adopted and apply to any approved project submitted between now and December 2016, when permanent safeguards will be submitted for Board approval. The Secretariat also noted that the responsibility for ensuring that proposals complement rather than duplicate existing activities implemented by other organizations rests with the Secretariat, in coordination with the SPC. All documentation would be made available to the Board.

**Decision:**

6.11 The Board approved the following decision:
BOD/2016/06-13—Proposal for Strengthening Country Capacity through Knowledge and Good Practice Exchange: The Board of Directors:

1. Endorses the broad goals and objectives in the Knowledge and Good Practice (KGPE) strategy set out in Annex 1 to BOD/2016/06 DOC 16, including the ambition to raise and allocate resources to knowledge and good practice exchange activities during GPE’s next replenishment period.

2. Requests that the Strategic Financing Working Group consider the SPC recommendations to allocate a minimum 5% of disbursements to KGPE, and to consider the proportion which should be funded via targeted financing.

3. Approves the procedures and safeguards proposed for accepting targeted funding for KGPE initiatives from foundations and other donors on an interim basis for the period July 2016-December 2017, as set out in Annex 1 to BOD/2016/06 DOC 16, recognizing that these safeguards will be replaced by a comprehensive safeguards policy in December 2016.

4. Approves the pre-designation of two thematic initiatives for targeted financing for KGPE investments: Assessment for Learning (A4L) and Better Early Learning and Development at Scale (BELDS), as set out in Annex 2 and 3 to BOD/2016/06 DOC 16, assuring that the final proposals complement rather than duplicate other existing initiatives.

5. Approves the principle that all incremental costs, including for staffing, required for the development, management and monitoring of specific KGPE activities will be assessed and included in the costs of initiatives for consideration by the Governance, Ethics, Risk and Finance Committee and approval by the Board.

6. Requests the Secretariat to develop a full case for Stage 2 (post-replenishment) investment in KGPE in three main areas of learning, equity and systems, drawing on lessons from Stage 1 investments and the Education Commission report. The case should be presented for review by the SPC and inform GPE’s strategic financing work.

Gender Policy, Strategy and Action Plan (BOD/2016/06 DOC 17)

6.12 The SPC chair thanked the SPC and in particular the SPC working group on gender for developing the Gender Equality Policy, Strategy and Action Plan. The working group included external experts on gender, including representatives from UNGEI and Plan Canada. He noted a clear linkage between gender and GPE goals and objectives and that the SPC recommended the highest budget option on the grounds that it was needed to fully realize the action plan.

6.13 The gender policy responded in part to the recommendations of the Gender Equality Institutional Assessment (GEIA) that the Canadian government conducts for all its partners, including GPE. However, while the GEIA had framed the initial discussion on gender at the SPC, the SPC chair noted the gender policy was simply the right thing to do.

6.14 The CTO presented the policy, which focused on all forms of gender inequality, including boys as well as girls. She further noted that gender was one of the thematic areas of consideration in the KGPE strategy.

6.15 The Chair noted she had determined to consider the policy first and the budget item as part of the overall Secretariat budget discussion during executive session the next day.
**Discussion:**

6.16 The Alternate Board member representing the Canadian government congratulated GPE on the new gender policy. She noted that GPE had been unusually committed to the GEIA starting with a management response letter and followed by Board action. She said moving to a fairer and more adequate system did not mean an exclusive focus on girls’ education, as the policy made clear. She proposed revised decision language to include progress on the policy and strategy in the annual results report rather than to report to the SPC and to mandate the Secretariat to prepare and present a multi-year work plan to implement the new gender policy.

6.17 Board members strongly supported the revised decision language and indicated a preference for Option 1 [high resource] in the Board paper, which included adding a fulltime gender specialist to the Secretariat staff, to fully support the implementation of the policy with ambitious interventions. Other comments included that the recommendation aligned with the GPE mission and objectives, and also responded to SDG #5 on gender equality. Board members concurred that gender equality issues affected girls as well as boys depending on country context.

6.18 It was suggested GPE further collaborate with partner organizations working on gender in order to harmonize initiatives and make real progress. It was also noted as critical that GPE look beyond the education sector in implementing the strategy and consider such factors as health barriers to gender equality and teacher education in order to raise awareness.

6.19 The Board member representing UNICEF noted GPE had collaborated with UNGEI since 2005, and had developed in collaboration with UNGEI and other partners the gender responsiveness tool, guidelines, and training. She suggested considering whether certain aspects of the work on gender could be involve other partners. The Secretariat noted that the action plan was envisioned to be implemented with a range of partners.

**Decision:**

6.20 The Board approved the following decision:

**BOD/2016/06-07—**Gender Equality Policy and Strategy:** The Board of Directors:

1. Notes the importance of gender equality in achieving GPE’s mission.
3. Requests the resource implications of implementation of the Gender Equality Policy and Strategy beyond FY 2017 as part of the analysis of the external firm’s report to the Board in December 2016 on resources and capacity required to deliver on GPE 2020.
4. Requests the Secretariat to report on the progress of the Gender Equality Policy and Strategy and related priorities in the annual GPE results report.

**7. **EDUCATION CANNOT WAIT (BOD/2016/06 DOC 18)

7.1 The Secretariat presented revised decision language based on the discussion on ECW that took place during the Board retreat.

**Discussion:**

7.2 Minor changes were made to the revised decision language, including explicitly stating that the SFWG and others will work with the Secretariat and the external firm to assess the business
case for ECW, and noting the process and timelines for determining a permanent host rests with the High Level Steering Group of ECW. The SPC chair noted ECW represents a key turning point in terms of increased global recognition and support for the importance of education in emergencies.

**Decision:**

7.3 The Board approved the following decision:

**BOD/2016/06-08—Business Case to Host the Education Cannot Wait Platform:** The Board of Directors:

1. Welcomes the launch of Education Cannot Wait (ECW), and mandates the Secretariat to work with UNICEF and partners in the design and development of ECW.
2. Confirms its interest in being considered as host of ECW, recognizing that the process and timeline for deciding a permanent host rests with the High Level Steering Group of ECW.
3. Recognizes that additional analysis and information will be required before the Board can take a final decision on nominating GPE to host ECW.
4. Requests the Strategic Financing Working Group and the Secretariat to work closely with the external firm to be hired to further explore the implication of hosting ECW as part of this work and to report back to the Board at its second face-to-face meeting in 2016.

8. **REPORT FROM THE STRATEGY AND POLICY COMMITTEE**

**Conflict-Resolution Procedures (BOD/2016/06 DOC 09)**

8.1 Based on the Board deliberations the previous day, the Secretariat presented proposed revisions to the Conflict-Resolution Procedures. The revisions clarified that parties to the conflict should agree up front who would be responsible for documenting the progress, and that the Board could determine not to approve an allocation if the dispute involves GPE funding. Finally, the revisions clarified that in the event a grant agent is impacted, the relevant provisions in the FPA apply.

**Discussion:**

8.2 Suggestions included a minor word change for greater accuracy. There being no further comments, the Board chair deemed the Conflict-Resolution Procedures with revisions approved. The Secretariat would prepare a revised paper reflecting the changes.

**Decision:**

8.3 The Board approved the following decision:

**BOD/2016/06-09—Conflict-resolution Procedures:** The Board of Directors adopts the Conflict-resolution Procedures set out in Annex 1 to BOD/2016/06 DOC 09 Revision 1.

9. **TONY BLAIR FAITH FOUNDATION GLOBAL PRINCIPLES AGAINST EXTREMISM**

9.1 The Board chair alerted the Board that in her capacity as GPE Board chair she had received a request from Tony Blair for GPE to support the Faith Foundation campaign. The campaign works to provide practical support to counter religious conflict and extremism, including in education, in order to promote open-minded and stable societies. In response, she had sent a letter describing GPE’s work in education sector planning and expressed a willingness to stay in touch on these issues and noted Blair’s staff would be welcome to visit the Secretariat to learn more. She noted that any
request for formal endorsement by the Board would come through the normal course of Board operations.

The Board chair adjourned the meeting.

WEDNESDAY, JUNE 15, 2016

The Board Chair called the meeting to order at 8:40am.

10. REPORT FROM THE STRATEGY AND POLICY COMMITTEE

Monitoring and Evaluation Strategy (BOD/2016/06 DOC 20)

10.1 The SPC Chair presented the M&E strategy set out in DOC 20. He noted that the M&E framework will be updated to reflect any revision to the results framework upon its finalization in October 2016.

10.2 The CTO presentation summarized the history of GPE’s approach to evaluation which relied on retrospective country case studies and provided an overview of the proposed strategy. The proposal includes a set of cumulative evaluation products that lead to a summative evaluation. The GPE 2020 evaluation requires less resourcing than the past two evaluations. Regarding the results report and learning strategy, there will be a yearly report on the 37 indicators to the Board followed by a public-facing version. The strategy would be supported by a budget that would be discussed in executive session later in the meeting, as announced by the Board chair earlier.

Discussion:

10.3 Board members welcomed the strategy and noted its importance for GPE. Several Board members raised questions about the capacity at country level to implement the M&E strategy and also whether the 37 indicators will generate data annually considering varying capacity among countries. The CTO responded that the Secretariat will not release country disaggregated data in the first year and noted that the first results report would focus on baseline data. She said the Secretariat will consult with the partnership about how to disseminate and use country specific data over time. The SPC chair reinforced the point that the strategy provide overall accountability and implementation guidance and that the Secretariat is be open to how evaluations would be done in partnership with others at country level; and that decisions on thematic focus areas will be made on an iterative basis.

10.4 There was also a question about how the future evaluations would feed into programming. The CTO responded that prospective evaluations will be used to support learning about ongoing grants and activities – providing an opportunity to improve GPE’s business model. All evaluation products will support GPE’s investment decisions.

Decision:

10.5 The Board approved the following decision:

BOD/2016/06-11—Monitoring and Evaluation Strategy: The Board of Directors:

1. Approves the Monitoring and Evaluation (M&E) Strategy as set out in Annex 1 to BOD/2016/06 DOC 20.

2. Requests the Secretariat provide an annual results report to the Board, along with annual updates on the M&E Strategy at the second meeting of the Board each year.
11.1 The Deputy CTO presented on the results framework, including a detailed presentation of the targets for the twelve core indicators which were being recommended for approval by the Board, as set out in DOC 19. Targets for the remaining 25 indicators will be presented to the Board for approval before the end of the year.

11.2 The Secretariat noted the guiding principle for development of the twelve core indicators was to utilize existing data from GPE partners, or data that is already collected at country level, in the interest of not overburdening DCPs. The Secretariat requested input from the Board regarding level of ambition, observing that most indicators will be disaggregated by gender and fragility. The intention is to “bend the curve” to achieve improvement over the historical trend for each indicator.

11.3 With regard to impact indicators, a key concern had been expressed regarding the availability of some data, particularly in the area of learning outcomes. The Secretariat noted that target-setting is unavoidably impacted by the availability of data and observed that indicators could remain flexible as more data becomes available over the next few years.

11.4 With regard to domestic financing for the education sector, the Secretariat noted it now has information for 42 DCPs, based on an innovative methodology, which has effectively expanded the baseline for the target. The target for the indicator takes into account country context and tracks movement toward improvement.

11.5 The Secretariat further noted the proposed adjustments procedures, observing that for some of the indicators historical data is not available and thus the targets may need to be adjusted as the Secretariat begins collected information. Minor adjustments to non-core indicators can be made by the Secretariat. For significant adjustment to non-core, or minor adjustments to core indicators, the Secretariat will submit proposed changes to the SPC for recommendation to the Board.

11.6 The Board chair clarified that the targets have been developed on the basis that GPE continues under the current financing paradigm. The Secretariat may bring the targets back for adjustment after the next replenishment to enable the Board to make calibrations against any new financing and funding arrangements.

Discussion:

11.7 Board members were generally supportive of the recommended targets for the core indicators, understanding the difficulty of finding balance between feasibility and ambition. Nevertheless, a few board members hoped to see higher ambition for a few of the targets, including the trained teacher ratio for example. The Secretariat observed that for some countries, this target is quite ambitious and for others there may be a need to re-examine the target in 2018 after the replenishment. One member cautioned on the need for proper sequencing, noting low ambition for processes but high ambition for what GPE produces. The Board member also raised a concern about the definition of trained teachers used. The Secretariat reinforced that the results framework target uses the internationally agreed UIS definition of trained teachers; and that it will come back to the Board for approval of any changes to these targets when SDG methodologies are adopted, to ensure that the definition raises and does not lower overall ambition.

11.8 A DCP Board member expressed hope that GPE would support governments to collect the relevant data, noting that for some indicators ministries would need to work collaboratively with other line ministries in order to accurately report on progress.

11.9 For future developments and additional non-core indicators, one Board member proposed bringing a range of targets that clearly demonstrate the relationship of each target to risk and
feasibility would be useful. The Secretariat felt this request seemed reasonable, but reflected it would require further discussion.

Decision:

11.10 The Board approved the following decision:

BOD/2016/06-12—Results framework Core Indicators: The Board of Directors:
1. Approves the milestones and targets associated with the core indicators set out in Annex 1 to BOD/2016/06 DOC 19 Revision 1.
2. Approves the procedures to adjust the results framework set out in BOD/2016/06 DOC 19 Revision 1.
3. Requests the revision of the results framework after the replenishment in 2018.
4. Mandates the Secretariat to finalize the milestones and targets for non-core indicators with high ambition by October 2016.

12. EXECUTIVE SESSION

12.1 The Board discussed the performance of the CEO and her reappointment, the Secretariat budget and work plan for 2017, including funding for the M&E strategy (DOC 20), and the Gender Equality Action Plan for 2017 (DOC 17); and continued its discussion of the governance review, including revisions to the charter (DOC 22). Unless otherwise noted, only Board members and alternates, and the Board and Committee Chairs were present.

CEO Performance and Reappointment

12.2 As the CEO’s current term would expire in February 2017, the Board discussed the performance of the CEO. Board members expressed their appreciation to the CEO for a job well performed and accordingly recommended that the CEO be reappointed for a new three-year term.

12.3 The Board further agreed that the GERF should develop a performance appraisal process for the CEO to be presented to the Board for approval.

Decision:

12.4 The Board approved the following decision:

BOD/2016/06-14—Appointment and Review of the Chief Executive Officer of the Global Partnership for Education: The Board of Directors:
1. Determines to offer Alice Albright a further appointment as CEO of GPE for three years commencing at the conclusion of her current contract in February 2017.
2. Notes that the CEO will continue under her current classification and employment arrangements and that the three-year term is in line with the usual appointment period for GPE staff.
3. Congratulates Alice on this re-appointment and looks forward to continuing the productive working relationship.
4. Requests the GERF to develop a CEO performance appraisal process and make a recommendation to the Board.

Secretariat Budget and Work Plan Fiscal Year 2017 (BOD/2016/06 DOC 23)
12.5 The CEO presented the Secretariat budget and work plan for FY17 set out in DOC 23. The CEO was joined by the other members of the Secretariat Management Team to provide additional details as requested by Board members.

12.6 With regard to the budgets to fund the M&E strategy and the gender equality action plan, the Board strongly favored the highest of the budget options set out in the respective Board papers (DOCs 17 and 20). It was noted that while the Secretariat budget itself is approved on an annual basis, the Board supported the higher cost multi-year M&E strategy set out in Option 1 of DOC 17 and this would be reflected in future Secretariat budget requests. For the gender equality action plan, the highest option approved by the Board included approval of one staff position. Going forward, the Secretariat would present the Board with an annual gender action plan and include in its annual budget request the funds required to implement this plan.

12.7 The Board agreed to increase the Secretariat headcount. Specifically, the Board agreed to four additional headcount to strengthen the Strategy, Policy and Performance team, including one gender specialist arising from the gender equality action plan, and three temporary staff to support the replenishment-related surge activities of the Partnerships and External Relations Team. The Board also noted that contingent on funding being identified for both the A4L and BELDS initiatives, one additional headcount for each initiative would be required and funded from such targeted contributions.

**Decision:**

12.8 The Board approved the following decision:

**BOD/2016/06-15—Secretariat Work Plan and Budget: July 2016–June 2017:** The Board of Directors:


2. Approves a supplemental amount of US$ 594,000 for replenishment surge activities between July 1–December 31, 2016, and for three term-limited positions to support the replenishment in Fiscal Year 17.

**Governance Review (BOD/2016/06 DOC 21)**

12.9 The Board resumed its discussion on the governance review with the CEO and Secretariat Management Team present. The Board chair shared some perspectives on the topic and a rich and frank discussion with Board members followed.

12.10 There was broad support for the Chair to convene a small advisory group of Board members and Committee Chairs to consider GPE governance needs and to report back to the Board at its next meeting.

12.11 The Chair requested the Secretariat to revise the decision language based on the deliberations for consideration by the Board later in the meeting during the open session.
13. REPORTS FROM THE COUNTRY GRANTS AND PERFORMANCE COMMITTEE (BOD/2016/06 DOCs 06, 07)

13.1 The chair of the CGPC presented the Committee’s recommendations on ESPIG allocations in round 1 of 2016 and the proposed revision to the Burundi ESPIG.

Allocations for ESPIGs Round 1 of 2016 (BOD/2016/06 DOC 06)

Prior to the discussion, the Board member representing the World Bank declared a conflict of interest as grant agent for all three ESPIG proposals.

13.2 The CGPC chair briefed the Board on the deliberations of the CGPC at its face-to-face meeting in April and summarized the grant proposals from the Democratic Republic of Congo (DRC), Malawi, and the Caribbean island states of Dominica, Grenada, St. Lucia, and St. Vincent and the Grenadines, and the CGPC observations and report-back items set out in DOC 06.

13.3 The DRC proposal supports ambitious and much-needed reforms in the area of quality and governance and is aligned with the ESP aimed at education quality and free primary education. Considering the difficult context in the country, the CGPC found the application robust and feasible. The Committee provided some observations and requested the DRC provide regular updates on its commitment to allocate 45 percent of the education budget to primary, and on the government’s detailed plan to abolish school fees.

13.4 The Malawi proposal aligns interventions with efforts by other development partners for systemic change and aims to improve equity and quality of primary education service delivery in early grade levels with emphasis on improved accountability and functioning at the school level. Taking into consideration the significant challenges in the country, the CGPC had concluded the application was robust and feasible and included measures to mitigate the risks related to sustainability.

13.5 The CGPC chair noted that the Caribbean island states proposal is the first regional application coordinated by an intergovernmental organization and based on a regional education strategic plan. The approach significantly reduces transaction costs and consolidates resources for common issues. The program focuses on education quality and learning outcomes, teacher development, and improving school leadership. While the grant is exempted from the variable part, clearly it addresses the funding model dimensions of equity, efficiency and learning. The CGPC chair flagged that the supervision allocation exceeds the maximum due to the complexity of the grant.

Discussion:

13.6 Board members supported the grant applications and asked a few clarifying questions.

13.7 Clarification was requested on whether the Malawi application was based on recent sector analysis, and whether the indicator on learning outcomes was a true stretch at a 20% increase in pupil-teacher ratio when no baseline numbers were referenced. The Board member suggested the LEG monitor the actual impact on learning outcomes in those areas. The Secretariat noted the program appraisal document included the actual baseline and target numbers. With regard to sector analysis, the funding model allowed applications to be based on an existing or new ESP. Malawi had applied on the basis of the existing plan. While there had been no full sector analysis prior to developing the plan, additional analysis had been conducted and the program implementation plan was developed to strengthen the sector plan.
13.8 On the DRC application, one Board member asked how the funding model requirement of additionality was met. The Secretariat responded that the external financing is targeted to high-risk areas affected by conflict and only a small amount is channeled to the government’s plan that builds capacity.

13.9 It was further suggested that countries affected by people movement and displacement, such as the DRC, might reflect this context in the application with GPE possibly considering providing a top-up grant. The Secretariat suggested the Board take the issue of displacement forward in the partnership in the planning stage at country level by addressing the issue in sector plans.

13.10 A discussion ensued on risk assessment. A Board member noted it considered DRC and Malawi as countries with significant risk and requested amending the decision asking the Secretariat to conduct risk assessments and develop risk management plans for the DRC and Malawi grants. Another Board member noted its constituency rated Malawi as medium-risk and suggested Malawi be exempted from the amendment. The Board chair noted that under the ORF, each country would be assessed regardless of individual donor rating and proposed the amendment include that the assessments of the DRC and Malawi under the ORF be prioritized.

13.11 The Board member representing the World Bank noted that each of the grants it supervises is assessed in accordance with the Bank’s risk management framework and asked how the ORF assessment would be different.

13.12 The CGPC chair added that the CGPC also considers risk through its grant review methodology. He asked the Board to consider the number of risk assessments and how each of them provides added value. He further noted that the level of detailed technical questions from Board members on grant applications are more appropriately handled by the CGPC as the technical committee vetting the applications. He also advised the Board to finalize the items on the consent agenda before the meeting in order to be well prepared with technical experts present as needed.

13.13 The Board chair proposed revised decision language reflecting that the Secretariat prioritize a risk assessment and develop a risk management plan for the DRC and Malawi grants under the ORF and report back to the CGPC and GERF at their next meetings. Hearing no comments, she deemed the revised decision approved.

Decision:

13.14 The Board approved the following decision:

**BOD/2016/06-16—Approval of Allocations for Education Sector Program Implementation Grants:** The Board of Directors with respect to the applications submitted in the first round of 2016:

1. Notes compliance with the requirements for accessing the fixed part of the respective maximum country allocations, as described in the applications and summarized in Tables 1 in Annexes 2, 3 and 4 to BOD/2016/06 DOC 06 Revision 1.

2. Notes compliance of the applications of the Democratic Republic of Congo and Malawi with the incentives for accessing the variable part of the respective maximum country applications and approves the indicators on Equity, Efficiency, and Learning and their means of verification, as described in the applications and summarized in Tables 2 in Annexes 2 and 3 to BOD/2016/06 DOC 06 Revision 1.

3. Approves allocations from GPE trust funds for Education Sector Program Implementation Grants (ESPIGs), as described in the applications submitted in the first round of 2016, and summarized in Table 1 in BOD/2016/06-16 3 (c), subject to:
a. Availability of funds.
b. Board decision BOD/2012/11-04 on commitment of trust funds for ESPIGs in annual installments.
c. CGPC recommendations for funding include (all amounts in US$):

**Table 1: Application Summaries and CGPC Allocation Recommendations of ESPIGs in US$:**

<table>
<thead>
<tr>
<th>Country</th>
<th>Democratic Republic of Congo</th>
<th>Malawi</th>
<th>Caribbean Island states</th>
<th>Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Maximum Country Allocation</td>
<td>100,000,000</td>
<td>44,900,000</td>
<td>2,000,000</td>
<td>146,900,000</td>
</tr>
<tr>
<td>b. Allocation Requested (100%)</td>
<td>100,000,000</td>
<td>44,900,000</td>
<td>2,000,000</td>
<td>146,900,000</td>
</tr>
<tr>
<td>c. Fixed Part (70% of a.)</td>
<td>70,000,000</td>
<td>31,430,000</td>
<td>2,000,000</td>
<td>103,430,000</td>
</tr>
<tr>
<td>d. Variable Part (30% of a.)</td>
<td>30,000,000</td>
<td>13,470,000</td>
<td>N/A</td>
<td>43,470,000</td>
</tr>
<tr>
<td>e. <strong>Allocations Recommended by CGPC</strong></td>
<td><strong>100,000,000</strong> (fixed + variable)</td>
<td><strong>44,900,000</strong> (fixed + variable)</td>
<td><strong>2,000,000</strong> (fixed)</td>
<td>146,900,000</td>
</tr>
<tr>
<td>f. Grant agent</td>
<td>World Bank</td>
<td>World Bank</td>
<td>World Bank</td>
<td></td>
</tr>
<tr>
<td>g. Grant agent Allocation</td>
<td>1,125,000</td>
<td>625,000</td>
<td>300,000</td>
<td>2,050,000</td>
</tr>
<tr>
<td>h. Agency Fee % - Amount</td>
<td>1.75% - 1,750,000</td>
<td>1.75% - 785,750</td>
<td>1.75% - 35,000</td>
<td>2,570,750</td>
</tr>
<tr>
<td>i. Period</td>
<td>4 years</td>
<td>4 years</td>
<td>3 years</td>
<td></td>
</tr>
<tr>
<td>j. Variable Part Disbursement</td>
<td>Ex-post</td>
<td>Ex-post</td>
<td>N/A</td>
<td></td>
</tr>
<tr>
<td>k. Funding Source</td>
<td>GPE Fund</td>
<td>GPE Fund</td>
<td>GPE Fund</td>
<td></td>
</tr>
</tbody>
</table>

4. Requests the Secretariat to:
   a. Include in its notification to each of the relevant developing country partner, grant agent, and coordinating agency, for distribution to the local education group, of the approval of the allocations and the expected timeframe for signing of the Grant Agreement and grant effectiveness and, as applicable, the conditions, requests for report-back, and observations on the program as recommended by the CGPC and set out in Annex 1 to BOD/2016/06 DOC 06 Revision 1.
   b. Include an annual update on the issues listed as “conditions” and “report back” in the Portfolio Review.
c. Prioritize risk assessment and development of risk management plans for the DRC and Malawi grants in accordance with the Operational Risk Framework, and report back to the CGPC and GERF at their next meetings.

**Revision to Burundi Education Sector Program Implementation Grant (BOD/2016/06 DOC 07)**

Prior to the discussion, the Board member representing UNICEF declared a conflict of interest as grant agent for the proposed grant.

13.15 The CGPC chair noted that the revision had been triggered by the sustained political and security situation in Burundi which had forced the grant agent, Belgian Technical Cooperation, to end its mandate. He recalled that CGPC was authorized to approve material revisions to ESPIGs. However, the request of the new grant agent, UNICEF, for an agency fee that accompanied the proposal could only be approved by the Board. As such, the proposal required Board approval as implementation was contingent on the Board approving the agency fees.

13.16 The proposal addressed the crisis in Burundi, and aimed at consolidating reforms, ensured continuity, and protected schools from security risks. The program would improve access to and equity in basic education, improve quality of education by supporting curriculum reforms, and build capacity to produce and effectively use critical data. The CGPC chair highlighted that the grant agent’s appraisal of the program had included an assessment of the strategic, programmatic, as well as the fiduciary risks. The CGPC had recommended the proposal for approval.

**Discussion:**

13.17 Some Board members representing European donor countries noted they were not permitted to fund the Burundi government directly and requested clarification as to whether funds would be channeled through the government. The Secretariat clarified that the vast majority of the grant funds would be channeled through UNICEF. A small portion would be provided for teacher training and while these funds would not go through the government, teachers and instructors in the program who are government employees would be beneficiaries. UNICEF in turn confirmed that for Burundi, funds for teacher training would be channeled through a third-party provider.

13.18 The Board member representing the Belgian government and the former grant agent for the grant, the Belgian Technical Cooperation, noted that Belgium is not suspending aid to Burundi and continued to be present in the LEG, but could not have a direct funding relationship with authorities at this time.

13.19 There being no further comments, the Board chair declared the decision approved.

**Decision:**

**BOD/2016/06-17—Proposed Revision to Burundi Education Sector Program Implementation Grant:** The Board of Directors:

1. Refers to its approval of an allocation for an Education Sector Program Implementation Grant for Burundi in the amount of US$52,900,000 with Belgium Technical Cooperation as Grant agent (Supervising Entity) in decision BOD/2012/11-06.
2. Approves the proposed revisions to the Burundi ESPIG as recommended by the Country Grants and Performance Committee and requested in the Program Revision Notification in Annex 1 of BOD/2016/06 DOC 07, including a change in Grant agent from Belgium Technical Cooperation to UNICEF.
3. Reduces the allocation to Belgium Technical Cooperation by US$20,100,000 representing the remaining uncommitted funds on the initial allocation, and approves a corresponding amount of US$20,100,000 with UNICEF as Grant agent, plus an additional US$1,608,000 in Agency Fees.

4. Requests the Secretariat to include in its notification to Burundi, the grant agent, and coordinating agency, for distribution to the local education group, the approval of the revision and the observations on the revision as recommended by the CGPC as set out in BOD/2016/06 DOC 07, Table 1.

14. REPORT FROM THE STRATEGY AND POLICY COMMITTEE

Local Education Group Minimum Standards (BOD/2016/06 DOC 08)

14.1 The CST manager briefly presented revisions to the proposed minimum standards for LEGs based on the deliberations of the Board during the Board retreat two days earlier. She noted that the revisions included a compromise between the various views among Board members in order to move forward with the minimum standards.

Discussion:

14.2 Comments from Board members included an appreciation of the progress made and incorporation of the changes requested during the Board retreat. However, additional changes were recommended, notably from some Board members who wanted clarity on how to address non-compliance through sanctions. Other Board comments included adding timely and transparent sharing of information, clarifying accountability in meeting the standards, how LEGs would be assessed against the minimum standards, and broadly, reconsidering the purpose of the standards beyond merely guiding dialogue to identify gaps and assist countries in improving towards the standards. One Board member commented on the need to include a focus on other stakeholder issues, such as insufficient donor capacity at the country level, which impacts the LEG.

14.3 On accountability, one Board member reminded the Board that GPE does not own or control LEGs but that LEGs could be held accountable for their role in the partnership. In this regard, the sector and grant process is important for LEG compliance with specific guidelines.

14.4 With regard to what happens if standards are not met, the Secretariat noted that the standards aim at making progress on inclusive policy dialogue in line with the objectives of GPE 2020. The risk of enforcing compliance is the potential for distortion, such as a separate group established for GPE purposes in parallel to the forum where sector policy dialogue takes place. In addition, countries are at different stages in their development/governance. If GPE is to assist them in moving forward, careful thought needs to be given to these issues and possible unintended consequences.

14.5 The SPC chair added that there are different interests and perspectives on the standards and different approaches. The Board had focused primarily on conformance, and not as much on performance or supporting LEGs. He recommended clarifying that standards can be perceived very differently qualitatively, and that the Board should invest in tools and guidelines for supporting LEGs in meeting the standards.

14.6 A Board member noted that the Board needed to decide whether the purpose of the standards is to strengthen governments, or compliance. If the former, it should let governments decide how to lead the LEG. The Board might then consider how it can best assist countries in moving towards the standards rather than sanctioning them for not meeting the standards.
14.7 The Board chair determined there was no consensus and adjourned the item. The Secretariat would continue to collect information and best practices and bring the item back to the SPC.

15. **REPORTS FROM THE GOVERNANCE, ETHICS, RISK AND FINANCE COMMITTEE**

15.1 On behalf of the GERF chair who was unavoidably required to depart early due to travel arrangements, the Chief Finance and Operations Officer presented revised decision language for the governance review and related revisions to the charter arising from deliberations during the Board executive session earlier in the day.

*Governance Review (BOD/2016/06 Doc 13)*

15.2 Revisions to the decision language on the governance review included the establishment of a governance working group of the Board to consider how to further strengthen the governance arrangements, and to request the GERF in consultation with the CGPC and SPC chairs to consider strengthening the committees with a report to the Board at its next meeting and in time for the Committee call for nominations in December. Proposed references in the decision language, Board and Committee Operating procedures, and Charter regarding greater delegation to the Coordinating Committee with respect to Board and Committee nominations had been removed based on the Board’s deliberations.

**Discussion:**

15.3 Board members supported the revised decision language. A Board member suggested to amend the decision language to have the GERF develop clear selection procedures based on commonly agreed criteria. Another Board member suggested feedback from constituencies be requested on the criteria prior to the call for nominations.

15.4 The Board chair concluded there was consensus on the decision with the amendment.

**Decision:**

15.5 The Board approved the following decision:

**BOD/2016/06-18—Governance Review:** The Board of Directors:

1. Requests the Secretariat to update the Board and Committee Operating Procedures to clarify that Board and committee members make decisions and recommendations in the best interests of GPE, and to clearly differentiate this principle from the role performed when representing the views of constituencies during discussions and deliberation.

2. Mandates the Board Chair to convene a working group of the Board to examine options for strengthening governance arrangements and to report to the Board in time for its next face-to-face meeting on progress made.

3. In view of the call for committee nominations to be launched in December 2016, requests the Governance, Ethics, Risk and Finance Committee (GERF) in consultation with the Chairs of the Country Grants and Performance Committee (CGPC) and Strategy and Policy Committee (SPC), and taking into account the working group’s initial deliberations:
   a. to examine and clearly define skills/competency-based service requirements for committee members.
   b. to examine and propose options on the size and composition of the committees in light of the mix of skills/competencies required, the workload of the committees, and their representativeness.

*Quality education for all children*
c. requests the GERF to develop clear selection procedures based on commonly agreed criteria to report to the Board at its next meeting in November 2016.

**Revisions to the GPE Charter (BOD/2016/06 DOC 22)**

15.6 The Chief Finance and Operations Officer presented proposed revisions to the charter set out in DOC 22. He recalled that the GERF Committee recommends adopting four categories of revisions: enhancement of the mutual accountability framework at country level; improvements to the global governance arrangements; clarification of the partnership meeting; and alignment of the Charter with GPE 2020 and other recent Board decisions, such as the revision to the two Board seats for UN agencies (BOD/2016/05-01), support to the DCP pre-Board meetings, advocacy for global education, and oversight of the implementation of the risk management policy.

15.7 He noted that the revisions presented takes into consideration the Board discussion on the governance review during the executive session earlier in the day, resulting in the removal of proposed delegation of authority to the Coordinating Committee to approve Board and Committee appointments. Further, language was added to reflect that GPE Committees are accountable for serving in accordance with their terms of reference.

15.8 The Secretariat would prepare the revised paper following the meeting and based on the decision.

**Discussion:**

15.9 A Board member recommended that “Quality Education for All Children” references in the charter be changed to “Quality Education for All,” in accordance with the new strategic plan, and to revise GPE taglines similarly. The Board chair suggested to consider the suggestion another time.

**Decision:**

15.10 The following decision was approved:

**BOD/2016/06-19—Revisions to the Global Partnership for Education Charter:** The Board of Directors:

1. Approves revisions to the Global Partnership for Education Charter as set out in Annex 1 to BOD/2016/06 DOC 22 Revision 1.
2. Requests the Secretariat to update the Board and Committee Operating Procedures and related policies in accordance with all modifications to the Charter.

**16. GLOBAL BOOK ALLIANCE**

16.1 Board member Charles North of USAID provided an overview of the Global Book Alliance supported by several development partners, which aims to establish an efficient distribution of appropriate books in developing countries and make them easily accessible. A study had just been completed on a possible business case for the alliance and partners were considering options on how to best move forward.

16.2 The Board congratulated the US and partners on the progress on this initiative thus far. It noted that the initiative showed much potential for improving learning outcomes and that GPE should consider how it can further support the initiative.

*Quality education for all children*  
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*BOD/2016/12 DOC 02*
17. ANY OTHER BUSINESS

17.1. The Board Chair invited Joseph Nhan-O’Reilly to present a proposed decision on protecting education from attack and schools and universities from military use to recognize the immense threat to education by these attacks and to pay tribute to initiatives taken to counter them. Board members expressed support for the decision. Suggestions for improvement of the language included to reflect GPE’s ongoing work in fragile and conflict-affected states, and to not only focus on protecting education from attack, but also threats of attack.

17.2. A Board member noted that reference to the Safe Schools Declaration in the decision language does not constitute an endorsement by the respective GPE partner governments.

Decision:

17.3 The Board approved the following decision:

**BOD/2016/06-20—Protecting Education from Attack and Schools and Universities from Military Use**: The Board of Directors:

1. Reiterates its commitment in decision BOD/2014/02-09 to support global efforts, and the Global Coalition to Protect Education from Attack (GCPEA), in preventing violent attacks on schools, universities, their students and staff.

2. Highlights the fact that the since that Board Decision, attacks on education have continued to occur in dozens of countries across the world. Incidents involving the highest number of victims include: the abduction of some 234 girls from a school in Chibok, Nigeria, in April 2014; the abduction of about 150 Kurdish students on their way to their final exams in Aleppo, Syria, in June 2014; the killing of some 145 during an attack on the Army Public School in Peshawar, Pakistan, in December 2014; the killing of at least 147 at Garissa University in Kenya in April 2015; and a raid on Bacha Khan University that left approximately 30 dead in Charsadda, Pakistan, in January 2016. Schools and universities have also been used for military purposes by state armed forces and non-state armed groups in some 26 countries from 2005 to 2015, the majority in situations of armed conflict, putting the educational institutions at increased risk of attack by opposing forces.

3. Recognizes the initiatives that have been taken by many states to better protect education from attack and schools and universities from military use, including the Safe Schools Declaration, which was opened for endorsement by Norway on May 29, 2015, and to date has been endorsed by 53 states.

4. Asks the Strategy and Policy Committee to explore ways in which the Global Partnership for Education (GPE), as a partner of GCPEA, can assist states in further protecting education from attack and threats of attack within the context of GPE’s ongoing work in fragile and conflict-affected states.

Next Meetings

17.4 The Board chair announced the next Board meeting would take place Siem Reap, Cambodia, November 30-December 2, 2016. The Secretariat would circulate detailed information in due course.

17.5 There being no other business, the Board chair closed the meeting at 5:00 pm.
## ANNEX 1
### PARTICIPANTS LIST

<table>
<thead>
<tr>
<th>Full Name (Last, First)</th>
<th>Job Title</th>
<th>Institution/Organization</th>
<th>Country/Pays</th>
<th>Constituency</th>
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<tbody>
<tr>
<td>Adlide, Geoff</td>
<td>Director, Advocacy and Communications</td>
<td>GPE Secretariat</td>
<td>United States</td>
<td>GPE Secretariat</td>
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<tr>
<td>Adricula, Sylvia</td>
<td>Events Assistant</td>
<td>GPE Secretariat</td>
<td>United States</td>
<td>GPE Secretariat</td>
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<tr>
<td>Ahmat, Khazali acyl</td>
<td>Minister</td>
<td>Minister of Education</td>
<td>Chad</td>
<td>Alternate Board Member - Constituent of Africa 2</td>
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<tr>
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<tr>
<td>Albright, Alice</td>
<td>Chief Executive Officer</td>
<td>GPE Secretariat</td>
<td>United States</td>
<td>GPE Secretariat</td>
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<td>Alffram, Rebecka</td>
<td>Senior Program Specialist</td>
<td>SIDA, Sweden</td>
<td>Sweden</td>
<td>Alternate Board Member - Constituent of Donor 2</td>
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<tr>
<td>Arakawa Yamaguchi, Naoko</td>
<td>Education Specialist</td>
<td>The Japan International Cooperation Agency (JICA)</td>
<td>Japan</td>
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<tr>
<td>Archer, David</td>
<td>Head of Program</td>
<td>ActionAid</td>
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<td>Board Member - Constituent of CSO 1 (International / Northern)</td>
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<td>Atchoarena, David</td>
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<td>Technical Advisor to the BoD Member</td>
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<td>Bachiller, Ana</td>
<td>Procurement Coordinator</td>
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<td>Spain</td>
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<td>Baker, Tony</td>
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INTRODUCTION

The agenda for the Board meeting can be found on the Global Partnership for Education’s (GPE) website. A list of participants can be found in Annex 1.

This report presents a summary of the issues discussed and the decisions made.

TUESDAY, OCTOBER 18, 2016

The Board Chair, Julia Gillard, called the meeting to order at 7:07am, after the roll call had been completed and quorum was declared.

1. WELCOME, AGENDA SETTING AND APPROVAL OF CONSENT AGENDA

1.1 The Board Chair welcomed meeting participants and thanked them for joining the Board call. The following new Board members were introduced:

✓ Alicia Herbert, Head, Youth and Education Department (YED), Department for International Development is the new Board member for Donor 3, replacing Donal Brown
✓ Nancy Smyth, Director General, Social Development, Global Issues and Development Branch, Global Affairs Canada, is the new Alternate Board member for Donor 3, replacing Julie Shouldice.
✓ Omar Abdi, Deputy Executive Director, UNICEF, is the new Board Member for the Multilateral Agency 2 constituency (UNICEF), replacing Geeta Rao Gupta.

1.2 On behalf of the Board, the Chair extended condolences to Minister Manigat, and the people of Haiti following the devastating hurricane, noting that the Secretariat is working to consider a re-programming request from Haiti for the current program implementation grant. The Chair thanked the Minister for participating in the Board call at this incredibly stressful and busy time.

Meeting Objectives and Outcomes

1.3 The Chair briefly introduced the agenda, noting the five agenda items:

1. An update from the Board Governance Advisory Group, GAG, on its September 14 meeting.

2. A recommendation from the Governance, Ethics, Risk and Finance Committee to extend Board and Committee terms expiring at the end of this year by two months.
3. A recommendation from the Governance, Ethics, Risk and Finance Committee to approve targeted financing arrangements for the Better Early Learning and Development at Scale initiative that the Board approved in June.

4. A recommendation from the Governance, Ethics, Risk and Finance Committee to approve the targeted financing arrangements for additional support for GPE’s Gender Equality Policy and Strategy and related Action Plans.

5. A recommendation from the Secretariat to finalize the results framework.

2 PROGRESS REPORT OF THE GOVERNANCE ADVISORY GROUP (BOD/2016/08 DOC 02)

2.1 The Chair briefly updated the Board noting:

a. A substantive draft paper has been prepared and has been circulated to the GAG for their comments by Friday, October 21. That draft paper included specific recommendations along the lines of the five areas outlined in the Board paper for this audio call. It also includes revised terms of reference for the Coordinating Committee to strengthen its role as a committee that coordinates the work of the Committee and positioning it to deal with deal with time-sensitive issues (without standing delegation). In addition, the GAG was sent an indicative chart of the proposed revised Committee structures and mandates reflecting the GAG discussions and subsequent input of the Secretariat.

b. Once comments are received from the GAG, a revised draft paper and indicative chart will be circulated to the Country Grants and Performance Committee and Strategy and Policy Committee for information, and to the Governance, Ethics, Risk and Finance Committee for input during its November 2-3 meeting.

c. Following deliberations of the GERF, the GAG will revise the TORs for the other committees.

d. The Board will receive the final paper from the Governance Advisory Group on November 9. That paper will include the following annexes: a revised Charter to clarify the respective role of the Board and the Committees, revised terms of reference for all Committees, and revised Board and Committee Operating Procedures.

e. With regard to the committee structure, the main recommendation from the GAG for the GERF to consider recommending to the Board is splitting the Governance, Ethics, Risk and Financing Committee into two committees; a finance committee and a governance committee. This is to unburden the committee, and in recognition of the fact that governance and ethics require a very different skills set from risk, finance and audit.

f. With regard to committee service, the recommendations aim at increasing expectations for committee members in terms of skills/competencies and commitment to attending and actively participating in meetings.
g. With regard to the proposed position of Board vice chair, the Board will be asked to agree to the position in December, but the details of the position will only be agreed at the February 28-March 1 meeting.

2.2 The CEO further elaborated that the GAG meeting was very productive and that she is confident the proposed decisions in December will lead to more effective and strategic committees with increased expertise and consideration for workload. The CEO further noted that the recommendations are timely given the very heavy workload anticipated through 2020.

2.3 The Chair invited Board members to comment. The Board member from UNICEF enquired whether the issue of Board size and composition would be included as part of the GAG recommendations to the Board, with the Board Chair confirming that there would be no recommendation on Board size and composition at this time.

2.4 In closing this item, the Chair noted that the report was an update item, and encouraged Board members with questions to contact her directly or alternatively, the Chair of the Governance, Ethics, Risk and Finance Committee, Minister Manigat, or Padraig Power at the Secretariat.

3 EXTENSION OF BOARD AND COMMITTEE TERMS EXPIRING ON DECEMBER 31, 2016 (BOD/2016/10 DOC 03)

3.1 The Chair invited Minister Manigat, Chair of the Governance, Ethics, Risk and Finance Committee (GERF) to introduce the decision. Minister Manigat, began by thanking the Chair, and Board for their kind words with respect to the situation in Haiti, and noted that Haiti will continue to count on GPE as a partner especially in these difficult times. The GERF Chair went on to highlight the Committee’s deliberations, noting the committee had convened on September 22 by video conference, and while the committee shared some concerns regarding altering Board/Committee member terms, there was consensus that the need for continuity of Board/Committee members in the near term was both important and exceptional. The GERF Committee was recommending the Board approve the extensions.

3.2 The Chair thanked the GERF Chair, read out the recommended decision language and opened the floor for comments or questions.

3.3 Two Board members expressed support for the decision

3.4 The Chair noted consensus on the decision language and considered it approved by the Board.

3.5 The following decision was approved:

**BOD/2016/10-01–Extension of Board and Committee Terms**: The Board of Directors:
1. Notes the importance of the current Board composition finalizing the Funding and Financing Framework at the February 28-March 1, 2017 Board meeting.
2. Notes the forthcoming recommendations of the Governance Review at the December 1-2, 2016 Board meeting and their implications for Board and Committee arrangements and composition.
3. Agrees to postpone the Call for Nominations for Board and Committees until after the December 1-2, 2016 Board meeting to take into account the relevant Board decisions and extend Board and Committee terms expiring on December 31, 2016 to close of business March 1, 2017.

4. **TARGETING FINANCING ARRANGEMENTS FOR BELDS INITIATIVE (BOD/2016/10 DOC 04)**

4.1 The Chair introduced the proposals from the Governance, Ethics, Risk and Finance Committee to approve targeted financing arrangements under the GPE Strategy for Knowledge and Good Practice Exchange, which the Board approved in June.

4.2 The Chair invited the Chief Technical Officer at the Secretariat, Karen Mundy to speak to the technical details of the proposal. The following points were highlighted:

   a. Four foundations have pledged to support BELDS with $500,000 each over two years: Open Society Foundations (OSF), Conrad Hilton Foundation, Comic Relief and Dubai Cares.
   b. Foundations have agreed to channel funds through OSF who will make a single grant to GPE: GPE Secretariat went through a single due diligence, budget and grant proposal that met the requirements of all foundations.
   c. On 22nd September GERF reviewed the financing proposal and recommended that the GPE Board approve the operationalization of BELDS on its 18th October audio call.
   d. Grant contract between GPE and OSF aims to be completed by end of CY16. 50% (USD$1m) will be paid on signature, 50% (USD$1m) after the first year.
   e. Over the two year period USD$1 million will be used for Secretariat administered activities working with and through partners focused on strengthening in-country capacity of a range of state and non-state actors.
   f. US$1 million (will increase if additional targeted contributions are made available) will be for small grants to countries to support analysis, data generation, policy dialogue, and planning. The secretariat will work with grants will be streamlined, lock together existing activities, and map on to GPE’s business model to minimize transaction costs for participating countries.
   g. Details on the grant window would be explored with and finalized by the Country Grants and Performance Committee.
   h. Any material revisions to the foundation proposals following this Board call would be delegated to the GERF for approval.

4.3 The Chair invited Minister Manigat, Chair of the GERF to comment on the committee’s deliberations.

4.4 The GERF Chair raised the following:

The GERF met on September 22 via audio call to discuss the proposal; and recommended the proposal for Board approval.

The following main points were discussed:
a. One was the request for a framework for targeted financing for KGPE under which this and other proposals sit. The Secretariat clarified that the KGPE options paper the Board approved in June included a concept note for BELDS that provided such a framework, and this is now reflected in the paper.

b. A second was the need to maintain focus on results rather than activities, and alignment of those results with national sector plans. The BELDS concept note approved at the June Board does define a clear result framework that is linked to the GPE2020 Results in early childhood education.

c. A third point was that BELDS secretariat executed capacity development activities should involve a range of in-country partners including civil society. The Secretariat clarified that a range of in-country partners would be included in all proposed activities. The Secretariat also amended the Board paper to clarify that it will work with GPE partners to provide the technical assistance and activities identified as being funded from ‘secretariat administered funds’

d. A fourth was the small grants to countries should not increase GPE fragmentation and transaction costs for countries. The Secretariat agreed, has clarified this intention in the paper, and will work with CGPC to ensure harmonization and mitigate these risks.

4.5 The Chair read out the recommended decision language and opened the floor for comments or questions.

4.6 Two Board members reiterated issues which had been raised in the committee meeting, including the risk of fragmentation with small grants, and the potential for increased transaction costs for country partners.

4.7 Based on the comments made, the Chair suggested the following amendment to point 5 of the decision language: Requests the Secretariat to update the GERF, CGPC and SPC committees and Board annually on the status of this work, with particular attention on the issues of fragmentation and the transaction costs for the Developing Country Partners.

4.8 The Chair invited comments and questions on the revised decision language. Hearing none, she declared the revised decision approved.

4.9 The following decision was approved:

**BOD/2016/10-02—Operationalization of BELDS Initiative:** The Board of Directors:
1. Approves the receipt and use of targeted financing for the BELDS initiative into the GPE pooled fund as outlined in BOD/2016/10 DOC 04.
2. Delegates authority to the Country Grants and Performance Committee to approve potential revisions to the Education Sector Plan Development Grants process and guidelines to accommodate the incorporation of funding for the BELDS small grants.
3. Delegates authority to the Governance, Ethics, Risk, and Finance Committee to approve the arrangements for any additional targeted contributions in support of BELDS small grants.
4. Delegates authority for potential revisions to the BELDS financing arrangements following final Foundation Board sign off to the Governance, Ethics, Risk, and Finance Committee, who may refer to matter back to the Board.
5. Requests the Secretariat to update the GERF, CGPC and SPC committees and Board annually on the status of this work, with particular attention on the issues of fragmentation and the transaction costs for the Developing Country Partners.

5. TARGETED FINANCING ARRANGEMENTS TO SUPPORT GPE GENDER EQUALITY POLICY AND STRATEGY (BOD/2016/10 DOC 05)

5.1 The Chair introduced the second proposal from the Governance, Ethics, Risk and Finance Committee under the Knowledge and Good Practice Exchange Strategy asking the Board to approve targeted financing arrangements for additional support for GPE’s Gender Equality Policy and Strategy and related action plans and invited Karen Mundy, Chief Technical Officer from the Secretariat to detail the proposal.

5.2 The following key points were raised:

1. The Children’s Investment Fund Foundation has expressed an interest in supporting our gender policy and strategy. The foundation has an existing contribution agreement of US$22 million. In that agreement, US$2 million is reserved for yet unspecified activities that would enhance GPE’s ability to monitor and evaluate its work. The Foundation is proposing to use that amount to support sector analysis, planning and monitoring components of GPE’s gender policy and strategy.

2. The proposal meets the procedures and safeguards in place for accepting targeted financing arrangements.

3. The foundation’s funds would be in addition to the funds approved by the Board in June for the supporting the gender policy and strategy in fiscal year 2017.

4. Of the US$2 million, 75% would be used for Secretariat-administered activities working closely with partners and retaining an entirely grant-funded program specialist to support the work. The remaining 25% - plus any additional targeted donor contributions raised – will be used to pilot a small grants program.

5. As with the BELDS proposal, the details on the grant window would be explored with and finalized by the Country Grants and Performance Committee.

6. Likewise, any material revisions to the foundation proposal following this Board call would be delegated to the GERF for approval.

5.3 The Chair then invited Minister Manigat as Chair of the Governance, Ethics, Risk and Finance Committee to speak on the deliberations of the GERF on the proposal. Minister Manigat summarized the GERF discussions:

The GERF met on September 22 via audio call to discuss the proposal; and recommended the proposal for Board approval.

The following points were discussed:
a. First, the targeted financing is supplemental to GPE commitment to mainstreaming gender equality and achieving gender-based results and outcomes in GPE2020. The Secretariat agreed and clarified the twin-track approach in the Board paper.

b. The GERF also inquired whether secretariat administered funds meant that the secretariat would deliver all the activities. The Secretariat clarified by explaining that Secretariat administered funds would be used to fund activities that would be delivered using the expertise of key partners, including UNGEI. It added that the higher ratio of funds allocated for Secretariat administered activities in the Gender Equality proposal than the BELDS initiative recognizes that the approach to the capacity development components in this initiative will build on existing work with UNGEI and other partners and is more focused on direct support for capacity development and technical assistance.

c. Fourthly, the GERF asked for greater clarification that the additional staff funded for this proposal is a program officer level and is separate from the expert level position approved at the Oslo Board. This has been amended in the Board document.

d. Finally the GERF emphasised the importance of ensuring these projects are aligned with the GPE’s core mandate.

5.4 The Chair read out the recommended decision language and opened the floor for comments and questions.

5.5 One Board member commented on the proposal emphasizing the need to ensure that this was not seen as an isolated proposal but that it remain core business for GPE and the need to consider the annual Results for Learning.

5.6 Based on the comments made, the Chair suggested strengthening point 5 with the following amendment to the decision language [5]:

- Requests the Secretariat to update the GERF, CGPC and SPC committees and Board on the status of this work on an annual basis, with particular attention on the issues of fragmentation and the transaction costs for the Developing Country Partners.

5.7 The Chair noted consensus on the decision language with amendment and considered it approved by the Board.

5.8 The following decision was approved:

**BOD/2016/10-03—Additional Financing to GPE’s Gender Equality Policy and Strategy:** The Board of Directors:

1. Approves the receipt and use of targeted financing to support GPE’s Gender Equality Policy and Strategy into the GPE pooled fund as outlined in BOD/2016/10 DOC 05.
2. Delegates authority to the Country Grants and Performance Committee to approve the process and guidelines for the proposed pilot small grants program.
3. Delegates authority to the Governance, Ethics, Risk, and Finance Committee to approve the arrangements for any additional targeted contributions in support of the Gender Equality Policy and Strategy and related Action Plans.
4. Delegates authority for potential revisions following final Foundation Board sign-off to the GERF, which may refer the matter back to the Board.
5. Requests the Secretariat to update the GERF, CGPC and SPC committees and Board annually on the status of this work, with particular attention on the issues of fragmentation and the transaction costs for the Developing Country Partners.

6 RESULTS FRAMEWORK CORE AND NON-CORE INDICATORS (BOD/2016/10 DOC 06)

6.1 The Chair introduced the final decision item for the day, reminding the Board that the Results Framework was approved in December 2015 in Dakar, and the Board approved the core indicators targets and milestones last June in Oslo. Therefore the Board is asked to approve three things:

1. The non-core indicators of the results framework;
2. The milestones, or interim targets, and targets associated with these non-core indicators; and
3. Adjustments to milestones and targets of some core indicators, in accordance with the BOD/2016/06 DOC 19, which indicated that some of the baselines the Board was asked to approve were proxy baselines, subject to further data collection.

The Board had two opportunities to be briefed about the proposed indicators and adjustments in two webinars on October 5 and October 12.

6.2 The Chair invited Jean-Marc Bernard, Deputy Chief Technical Officer, to present the proposal, and the following points were raised:

1. The results framework is GPE’s main tool to monitor progress towards its Goals as set out in GPE 2020; evaluate the functioning of its theory of change in a range of different strategic environments; and for enabling mutual accountability, by making visible results and performance across levels of intervention and partners.

2. The Board endorsed the Results Framework and the Results and Performance Framework at the 2015 Board meeting in Dakar. Following that meeting, GPE operationalized the results framework by developing a suite of 37 indicators, related to results statements at the different levels of the theory of change. The Board approved the milestones and targets associated with the 12 core indicators at the June 2016 Board meeting. This has, in concerto, involved, for each indicator, the development of methodologies, captured in detailed methodology sheets to enable performance auditing; baselines for the year 2015 and, in some cases for indicators without historical data, 2016; milestones for the period of GPE 2020 and end targets.

3. The Secretariat has built on existing efforts in international education indicator development. For example, it has used UNESCO Institute for Statistics’ (UIS) indicators, such as completion rates, or UNICEF’s pioneering work on the Early Childhood Development Index (ECDI). In many other cases, the Secretariat developed new methodologies, which reflect the ambition to set the standard for global educational monitoring and evaluation for years to come.
4. Examples of new methodologies, developed by the Secretariat – often with Partners – are:
   a. A learning outcomes indicator; a trend indicator to monitor progress in learning achievement at the systemic level across its DCPs.
   b. An equity index, combining data on learner attainment in relation to three dimensions of potential inequity, i.e. gender; geographical location; and wealth. This was developed in cooperation with UNICEF, World Bank and UIS.
   c. A domestic finance indicator, which applies a new methodology to monitoring education spending in DCPs, providing greater coverage and precision than available with previous indicators.
   d. An indicator on clarity of roles and responsibilities at the country level, using an online survey developed and administered yearly by GPE.
   e. Through a wide range of data collection exercises, within and beyond the Secretariat, baseline data were collected for all indicators in the course of 2016.
   f. Milestones and targets were proposed to the Board using a variety of approaches - where trend data were available, GPE developed projections and then set milestones and targets that would ‘bend the curve’ on what would happen under a ‘business as usual’ scenario. For indicators directly related to GPE processes, it would set aspirational targets.
   g. As observed with the core indicators, there are significant data shortages for some non-core indicators, limiting the capacity to monitor and report.
   h. Following approval of the non-core indicators, and thus the full results framework, the GPE Secretariat will proceed to implement this, as per the established procedures.
   i. Through its results report (see next section), the Secretariat will report on the core indicators of the results framework, for the first time, at the December Board meeting (light report), as well as on the full Results Framework at the February interim Board meeting (full report).

6.3 The Secretariat noted that it had received some comments from Board members on the paper circulated for the call (BOD/2016/10 DOC 06) for greater clarification in the document on a number of points. These included for example clarifying that three indicators are related to GPE grants, and that data from grant agents was used a source for some indicators. The paper would be updated accordingly.

6.4 The Chair invited the CEO Alice Albright to comment.

6.5 The CEO took the opportunity to note that this brings to a close the development of the Results Framework. Taken together this is a remarkable achievement for GPE. Having defined the Results Framework is a milestone for GPE and it will be a powerful part of the on-going work.
6.6 The Chair read out the recommended decision language and invited comments and questions.

6.7 Six Board members provided comments largely congratulating the Secretariat on completing the framework, and committing to continue to work with the Secretariat in the ongoing challenge of getting data. It was further emphasized that some assistance may be required to collect some of the data at the country level.

6.8 The Chair noted consensus on the decision language and considered it approved by the Board.

6.9 The following decision was approved:

**BOD/2016/10-04—Results Framework Core and non-Core Indicators:** The Board of Directors:

1. Approves the non-core indicators of the results framework set out in Annex 1 to BOD/2016/10 DOC 06.
2. Approves the milestones and targets associated with these non-core indicators.
3. Approves the adjustments to the core indicators as per the information in Annex 1.

**7 Any Other Business**

7.1 The Chair thanked the Board for their participation on the call. The Secretariat will circulate the approved decision language and a summary of the call as soon as possible.

7.5 The Chair reminded Board members have not yet registered for the November 30-December 2 Board Retreat and Meeting in Siem Reap, Cambodia, to please register as soon as possible to secure your meeting room and receive an invitation letter to assist you with your visa needs.

7.6 The Chair **checked if any Board member had any other business** they would like to briefly raise or discuss noting that the Secretariat has no other items of business.

7.7 There being no other business the Chair adjourned the meeting, thanking everyone for their time.

**8 ANNEX**

Annex 1: Participants List
Annex 1 – Participants in the call

1. List of Board Participants:

<table>
<thead>
<tr>
<th>Developing Country Partners</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Africa 1</td>
<td>Grace Nankabirwa on behalf of Daniel Nkaada, Board Member, Uganda</td>
</tr>
<tr>
<td>Africa 3</td>
<td>H.E. George K. Werner, Alternate Board Member, Liberia</td>
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<tr>
<td>Asia &amp; the Pacific</td>
<td>H.E. Lytou Bouapao, Board Member, Lao PDR</td>
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<td></td>
<td>H.E. Allah Bakhsh Malik, Alternate Board Member, Pakistan</td>
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<tr>
<td>LatAm &amp; Carribean</td>
<td>Mr. Nesmy Manigat, Alternate Board Member, Haiti</td>
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<tr>
<th>Donors</th>
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<tbody>
<tr>
<td>Donor 1</td>
<td>Chantal Nicod, Board Member, Switzerland</td>
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<td></td>
<td>Anne-Francois Paradis, Alternate Board Member, Belgium</td>
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<tr>
<td>Donor 2</td>
<td>Rebecka Alffram, Alternate Board Member, Sweden</td>
</tr>
<tr>
<td>Donor 3</td>
<td>Alicia Herbert, Board Member, UK</td>
</tr>
<tr>
<td></td>
<td>Nancy Smyth, Alternate Board Member, Canada</td>
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<tr>
<td>Donor 4</td>
<td>Patrick Empey, Alternate Board Member, Ireland</td>
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<tr>
<td>Donor 5</td>
<td>Marja. Karjalainen on behalf of Klaus Rudischhauser, Board Member, EC</td>
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<tr>
<td>Donor 6</td>
<td>Sue Graves – Alternate Board member, Australia</td>
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<th>Non-Governmental</th>
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<tr>
<td>CSO 1</td>
<td>Tony Baker, Alternate Board Member, RESULTS Education Fund</td>
</tr>
<tr>
<td>CSO 2</td>
<td>Zehra Arshad, Alternate Board Member, Pakistan</td>
</tr>
<tr>
<td>CSO 3</td>
<td>David Edwards, Alternate Board Member, Education International</td>
</tr>
<tr>
<td>Private Sector/Private Foundations</td>
<td>Randa Grob-Zakhary, Board Member, Porticus</td>
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<th>Multilateral Agencies</th>
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<tr>
<td>UNESCO/UNHCR</td>
<td>Jordan Naidoo on behalf of Qian Tang, Board Member, UNESCO</td>
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<tr>
<td></td>
<td>Carol Batchelor, Alternate Board Member, UNHCR</td>
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<tr>
<td>UNICEF</td>
<td>Omar Abdi, Board Member, UNICEF</td>
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<tr>
<td></td>
<td>Josephine Bourne, Alternate Board Member, UNICEF</td>
</tr>
<tr>
<td>Multilat/Regional Banks</td>
<td>Luis Benveniste, Board Member, The World Bank</td>
</tr>
</tbody>
</table>

1. List of Regrets

Nathalia Feinberg, Board Member, Denmark
Cheikh Mbow, Board Member, COSYDEP
Minister Hanif Balkhi, Board Member, Afghanistan
Minister Shigutie Wolassa, Board Member, Ethiopia
Amanda Gardiner, Alternate Board Member, Pearson plc
H.E. Sandra Maribel Sanchez Rivera, Board Member, Honduras

2. List of Confirmed Chair/Secretariat/
   Julia Gillard, Chair
   Alice Albright, Chief Executive Officer
   Karen Mundy, Chief Technical Officer
   Charles Tapp, Manager Partnerships and External Relations
   Margarita Focas Licht, Country Support Team Manager
   Padraig Power, Chief Financial Operations Officer
   Jean-Marc Bernard, Deputy Chief Technical Officer
   Moritz Bilagher, Senior Education Specialist
   Ruth Dantzer, Senior Board Operations Officer
   Johanna Van Dyke, Board Operations Officer
   Michaele Wane, Senior Board Assistant
   Henfry, Sally-Anne, Special Assistant to the Board Chair
   Claire A. Horton, Special Assistant to the CEO